



STRATEGY COMMITTEE (SC)

PAPU/SC/TFU/01/2022 - Doc No.2

TASK FORCE ON THE OPENING UP OF THE UPU 7TH JUNE 2022 (VIRTUAL)

TERMS OF REFERENCE (ToRS)

Subject Terms of Reference for the Task Force on the Opening up of the UPU	Strategy Committee (SC) Report, from 15 th to 17 th March 2022
Decision expected Note the ToRs of the Task force	

1.0 INTRODUCTION

For many years, the postal sector in most Union Member States was run entirely by a single operator, as part of the government and was charged with fulfilling the universal service obligations. However, with the advent of liberalization and privatization and the concurrent upsurge in e-commerce, the boundaries of the traditional postal sector have been completely transformed, so that Designated Operators (DOs) no longer cover the bulk of the market or enjoy total monopoly.

A lot more countries have opened the postal sector to private players albeit in varying degrees and formats. In view of the quest to deal with the issue of opening up of the postal sector, through resolution C 11/2021, on “Further reform and opening of the Union to wider postal sector players”, the Abidjan Congress instructed the Council of Administration (CA) to continue with the Work on Opening Up of the Union.

In the context of the UPU, the wider postal sector players include customers, postal suppliers, supply chain service providers (e.g. Customs, airlines and other transporters), and non-designated operators that use or may wish to use UPU products, services and networks under predefined conditions;

Based on this, PAPU is keen to play its role in coming up with a coordinated and well informed Africa position on the matter during CA sessions and at the planned Extra Ordinary Congress on the Opening up of the UPU planned for year 2023.

At its inaugural meeting held from 15th to 17th February 2022, the Strategy Committee (SC) adopted the terms of reference for the Task Force on the Opening up of the UPU.

2.0 TASK FORCE'S TERMS OF REFERENCE

The following are the Task Force's Terms of Reference:

- i. Study resolution C11/2021, advise upon and prepare any relevant proposals in due consideration of policy, legal, regulatory and operational point of view from the African perspective for further consideration by an Extraordinary Congress in 2023;
- ii. Examine the implications of opening up of the Union to wider postal sector players, to Africa Member States, particularly in the areas of sustainability, cooperation and interaction among stakeholders, and in ensuring the satisfaction of customers' changing needs;
- iii. Study, advise upon and prepare Congress proposal (s) where necessary, on the format of the opening up of the Union to wider postal sector players also embracing areas such as labeling standards, data protection and data storage;
- iv. Collate and co-ordinate the PAPU Member States' position on the subject of opening up of the UPU to wider stakeholders;
- v. Conduct an impact assessment of any submitted proposals and prioritizing such studies as far as Africa is concerned, as appropriate;
- vi. Ensure, in accordance with the relevant rules, the widest possible participation and pooling of expert resources of PAPU Members;
- vii. Ensure that a detailed report with a draft resolution is submitted to the 40th Ordinary PAPU Administrative Council Session for consideration and approval before the S2 CA Session;
- viii. The Task Force's execution of work and delivery dates are guided and affected by the following deadlines:

- a. **By S1 (April 2022):** the UPU Task Force will submit to the CA finalized conversion of the different elements contained in the Congress instructions
- b. **By S2 (October 2022):** Presentation of draft CA proposals for further submission to the fourth Extraordinary Congress on the further opening of the Union to wider postal sector players.

3.0 DECISION

The Task Force is called upon to take note and familiarize with the terms of reference to guide its work.