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CA MC 2022.1

Task force on the opening up of the UPU to wider postal sector players

Berne/remote participation, 16 May 2022, 9.00 to 10.30 CEST (UTC+2)



Congress mandate

(Aug. 2021): C

11/2021 and C 12/2021, instructing the Union's bodies to continue work on proposals aimed at engaging in "further reform and opening of the Union to wider postal sector players" and holding "an Extraordinary Congress in 2023, particularly in order to address the examination of proposals associated with the further opening up of the Union to wider postal sector players".

TF mandate (Nov.

2021): TF created to implement the Congress mandate; TOR approved, with USA and Algeria as co-chairs.

Deliverables and

workstreams: mandate converted into specific deliverables and grouped into three major workstreams:

- 1- Institutional framework
- 2- Products and services
- 3- Reform as a continuum



Remaining steps until March 2023

**1. Regular
“touch-base”
meetings with
TF participants**

**2. Status reports
to the CA**

**3. Consultations
with UPU bodies
and wider postal
sector players**

**4. Concrete
proposal
presented to the
CA, incl. impact
analysis**

Risks

- Discussions and interventions are open-ended and too broad → it may be difficult to achieve concrete results within the current timeline
- Despite significant turn-outs at TF meetings, discussions are dominated by a few active voices → the opinions of a “silent majority” may be missed
- Inputs received may be primarily focused on concerns and not on finding solutions → it may not be clear what member countries want from the proceedings of the TF

Proposed mitigation

- TF Meeting on 6 May and one in June to have a singular focus on the key questions posed
- Distribute the questions between the two meetings:
 - 6 May - Questions 1-3 with further drill-down sub-questions
 - June Meeting – Questions 4 and 5 with further drill-down sub-questions/sub-themes
- TF participants to be sent decks in advance and to request to submit any additional sub-questions/sub-themes they think are relevant
- Co-chairs to request TF participants to intervene specifically to address the questions and to steer interventions towards addressing the questions. Cut short anything else
- June-August – Prepare survey to elicit input from all member countries. Survey to be validated by TF participants before issue. Channel to silent majority
- August-September – review results of survey and prepare Co-Chairs non-paper summarising consensus and divergent view points on key issues
- September to S3 – Co-Chairs non-paper to be the main negotiating vehicle. Outcomes of non-paper negotiations can be translated into Congress proposals as appropriate



Key questions to answer in respect of institutional framework

*Overall questions to
be answered by the TF
in relation to WS1*

1

To what extent should wider postal sector players be integrated into the organization's structure? Why?

2

How much decision-making ability should they have, even within a separate structure? Why?

3

How easy should it be to join the organization (as part of its permanent structure)? Why?

4

To what extent should the organization's products and services be opened to these stakeholders? Why?

5

What should be their degree of contribution to the organization's funding, either through membership fees and/or through pay-for-use models in respect of the access granted to UPU products and services?



Goal of the Workstream 2 – UPU products and services

- Securing effective and timely wider postal sector player access to those UPU products and services targeted for opening up. Such access is to be granted on the basis of demonstrable needs, a consideration of relevant impact assessments, and in a manner consistent with the general access policy and principles set out in Congress resolution C10/2016 and any other relevant stipulations of the CA as the case may be.
- Achieve a balanced and forward-looking outcome with options for opening up UPU products and services to wider postal sector players for submission to the 2023 Extraordinary Congress.



TF meetings and the First Nexus meeting – Workstream 2

- Three TF meetings held on 15 March, 12 April and 6 May 2022 respectively, to progress the TF work, with high levels of attendance and active participation from TF members and observers.
- The first nexus meeting with wider postal sector players organized on 4 May to seek their views on some of the key issues that the TF will be addressing in its own inter-governmental work in relation to Workstream 2.
- Discussions of Workstream 2 focused on the work organization, process, preparation of a provisional list of UPU products and services, work phases leading to the Extraordinary Congress in 2023, and the way forward after CA S1.

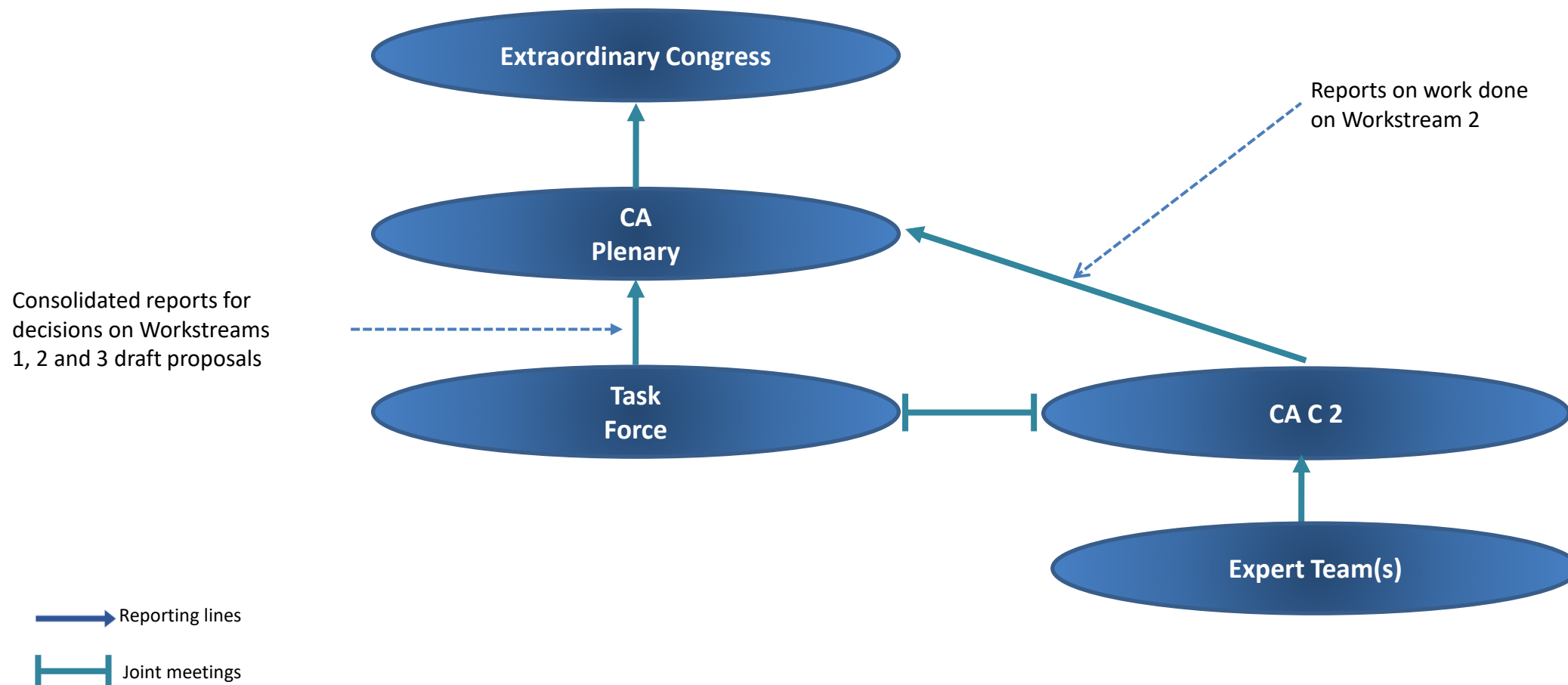


Outcome of discussions of the TF meetings and First Nexus meeting

- Endorsed the proposed process relating to the technical review to be delegated to and undertaken by CA C 2, including:
 - regular joint meetings between the TF and CA C 2 in relation to the outcomes of the technical review;
 - TF reporting to plenary in S2 and S3 on the outcomes and decisions expected; and
 - CA C2 reporting to Plenary on its work on the technical review.
- Also endorsed the provisional list of UPU products and services to be the focus of the technical review (Please see CA 2022.1 - Doc 11. Annex 2).



Process and steps to follow before the Extraordinary Congress





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Technical review by CA C 2

The TF proposes that the technical review should cover two categories

1. Category 1 - Accessible existing UPU products and services approved in the Istanbul cycle
2. Category 2 - Other products and services identified by the TF, in consultation with the IB



1. Category 1 - Accessible existing UPU products and services approved in the Istanbul cycle

- 1) .POST solutions
- 2) UPU postal supply chain management solutions
- 3) POST*Net Finance postal payment solutions
- 4) Global Monitoring System (GMS)
- 5) Online Solution for Carbon Analysis and Reporting (OSCAR)
- 6) Trainpost
- 7) UPU*Clearing



Category 1 - Accessible existing UPU products and services

CA C 2 technical review on already accessible UPU products and services will focus on:

- Identifying and addressing bottlenecks to implementation
- Review current implementation timelines with a view to accelerating them
- Identifying and addressing challenges to uptake of these products and services by wider postal sector players



2. Category 2 - Other products and services identified by the TF (1)

1) Access to International Bureau (secretariat) support

- Legal advisory services
 - Access to legal advice in relation to the UPU Acts and disputes
 - Access to potential briefings and training sessions on legal aspects as organized by the IB.
- Access to address and contact lists as well as other Union documents and publications maintained by the International Bureau (to be defined)

2) Access to Union solutions related to focused analysis, research and insights on market trends

- Provision of UPU research and analytical services to wider postal sector players
- Provision of consultancy services on UPU solutions
- Provision of training and capacity building services other than Trainpost



2. Category 2 - Other products and services identified by the TF (2)

3) Access to UPU solutions for improvement of interoperability and interconnection of infrastructures

- Supply chain solutions
- Global Monitoring System (GMS) solutions
- Postal security
- IMPC codes
- Remuneration solutions
- Addressing solutions



Category 2 - Other products and services identified by the TF

CA C 2 technical review on other UPU products and services will focus on:

- Review of each product/service on the provisional list from various aspects: operational, fees, demonstrated needs, etc.
- New products/services that under development which could be potentially opened to wider sector players as identified by the TF
- Developing access conditions for the proposed products/services by CA C2
- Subject to TF approval, coming up with implementation timelines



The CA Plenary will be invited to:

- take note of the discussions to date on Workstream 1 and 3;
- approve delegation of the technical review under Workstream 2 to CA C 2 and the proposed process for progressing the work on Workstream 2;
- approve the provisional list of additional UPU products and services for technical review.



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Thank you!